

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 NSAE-00
NSCE-00 SSO-00 INRE-00 PM-05 H-01 INR-10 L-03
PA-01 SP-02 SS-15 HA-05 COME-00 ACDA-12 OES-07
/087 W

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O R 170600Z FEB 78
FM AMEMASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 5231
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USNATO
USMISSION USBERLIN
USMISSION GENEVA
USIA WASHDC
USDEL MBFR VIENNA
USCINCEUR

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 1302

DEPT OF STATE FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

GENEVA FOR USDEL HUMAN RIGHTS COMMISSION

E.O. 11652: GDS
TAGS: CSCE, OCON
SUBJECT: BELGRADE CSCE -- DAILY HIGHLIGHTS FEBRUARY 16
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SUMMARY: FRENCH FORMALLY TABLED THEIR DRAFT CONCLUDING
DOCUMENT WITH SECRETARIAT IN LATE AFTERNOON, AND IT WILL BE DISCUSSED
AT TOMORROW'S PLENARY. THEY ACCEPTED ONLY RELATIVELY MINOR
CHANGES SUGESTED BY EC-9 AND NATO ALLIES. ALLIES UNANIMOUSLY
CONSIDER THAT DRAFT, WHICH EVEN FRENCH REGARD AS AN ALMOST
HOPELESS EFFORT TO DRAW SOVIETS INTO REAL NEGOTIATIONS,

IS WEAKER THAN NEUTRAL/NON-ALIGNED (NNA) INITIATIVE
AND BELOW ALLIED MINIMUMS ON BASKET THREE HUMAN CONTACTS
(THOUGH NOT HUMAN RIGHTS), IMPLEMENTATION ASSESSMENT AND CBS.
ALLIES WILL ALLOW FRENCH DRAFT A FEW DAYS' RUN. THEY WILL
THEN INTRODUCE FEBRUARY 21 WITH US AND DANISH COSPONSORSHIP
A COMMON DRAFT CONCLUDING DOCUMENT STRONGER THAN BOTH FRENCH
AND NNA EFFORTS DESIGNED TO REFLECT FOR PUBLIC WHAT ALLIES HAVE
BEEN SEEKING TO GET AT BELGRADE. THERE ARE REPORTS THAT SOVIETS
WILL INTRODUCE YET ANOTHER VERSION OF THEIR OWN DRAFT
CONCLUDING DOCUMENT AT FEBRUARY 17 PLENARY AND WILL ATTEMPT TO
GET AGREEMENT ON FINAL WORK PROGRAM TO END CONFERENCE NEXT WEEK.
END SUMMARY.

1. CONCLUDING DOCUMENT -- DEVELOPMENTS ON FRENCH DRAFT AND
COMMON ALLIED TEXT ARE REPORTED FULLY SEPTELS. GREEK AMBASSADOR
ADVISED NATO CAUCUS THAT ROMANIAN AMBASSADOR LIPATTI TOLD HIM
THAT SOVIETS PLAN TO INTRODUCE ANOTHER VERSION OF THEIR OWN
PROPOSED CONCLUDING DOCUMENT AT FEBRUARY 17 PLENARY. THIS
LATEST REVISION MAY HAVE AS MANY MANY AS THIRTEEN PAGES OF TEXT
AS COMPARED WITH SEVEN PAGES IN VERSION TABLED FEBRUARY 10.
WE HAVE NO INDICATION, HOWEVER, THAT IT WOULD INCLUDE SIGNIFICANT
CONCESSIONS ON AREAS OF BASIC IMPORTANCE TO WEST, AND EVERY
SIGN SUGGESTS THAT SOVIETS ARE AIMING FOR QUICK WRAP-UP OF
CONFERENCE RATHER THAN REAL NEGOTIATION.

2. SCHEDULE -- PRESENT WORK PROGRAM EXPIRES FEB. 17, AND
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TOMORROW'S PLENARY WILL ACCORDINGLY HAVE TO DEVELOP NEW PROGRAM.
SOVIETS HAVE TOLD NNA THAT THEY WISH TO HAVE TWO DRAFTING
GROUP SESSIONS EACH ON SATURDAY AND SUNDAY TO REGISTER TEXTS
AND A PLENARY TO ADOPT CONCLUDING DOCUMENT MORNING OF FEBRUARY 20.
THEY PROPOSE TO BEGIN OPEN PLENARIES FOR FINAL STATEMENTS
AFTERNOON OF FEBRUARY 20 AND TO END CONFERENCE FEBRUARY 22.
NATO CAUCUS AGREED THAT ALLIES SHOULD EXPRESS WILLINGNESS TO
MEET IN ANY TYPE OF INFORMAL SESSION THAT IS DESIRED OVER WEEKEND
AND SEEK WORK PROGRAM FOR COMING WEEK RESTRICTED TO DAILY
PLENARIES. ONE OF THESE PLENARIES WOULD BE FOR MEDITERRANEAN
AND ONE FOR FOLLOW-UP. OTHER THREE WOULD BE FOR GENERAL DRAFTING,
AND AS MUCH TIME AS DESIRED COULD BE SET ASIDE FOR INFORMAL
CONTACTS. ALLIES SEE NO USEFUL PURPOSE AT THIS POINT IN SCHEDULING
MORE DG6 SESSIONS SINCE THEY MERELY OFFER SOVIETS ADDITIONAL
OPPORTUNITIES TO PRESS FOR REGISTRATION OF BITS AND PIECES
PREVIOUSLY PUT INTO NOTEBOOKS.

3. GENERAL POLITICAL CONCLUSIONS AND BASKET ONE (PRINCIPLES) --
THIS CONTACT GROUP HAS BEEN CONTINUING IN DESULTORY FASHION
OVER PAST FEW DAYS WITH BELGAIN AND UK AMBASSADORS CARRYING
BALL FOR ALLIES IN SMALL 2-2-2 SESSIONS. SOVIETS HAVE NOT MOVED
OFF THEIR POSITION THAT THERE CAN BE NO MENTION OF HUMAN RIGHTS

OR OF DEFICIENCIES IN IMPLEMENTATION. SOVIETS ALSO DO NOT APPEAR
WILLING TO CONTINUE CONTACT GROUP PAST END OF PRESENT WEEK'S
WORK PROGRAM.

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O R 170600Z FEB 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 5232
INFO AMEMBASSY BERLIN
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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 1302

4. BASKET ONE (CBMS) -- CONTACT GROUP DID NOT MEET.
HINTING THAT EXPECTED NNA INFORMAL PAPER ON CBM WORKING
GROUP PACKAGE WOULD BE UNVEILED, GROUP'S YUGOSLAV
COORDINATOR APPROACHED NORWEGIAN AMBASSADOR WITH
SUGGESTION THAT MINI-GROUP COMPOSED OF TWO REPS
FROM EACH SIDE MEET TOMORROW. NORWEGIAN AMBASSADOR INDICATED
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ALLIED READINESS TO MEET, BUT SOVIET REACTION IS NOT YET KNOWN. IF GROUP DOES MEET, NORWAY AND THE NETHERLANDS WILL REPRESENT ALLIES.

5. BASKET TWO -- A NEW NNA TEXT ON SCIENCE AND TECHNOLOGY, ACCEPTED BY SOVIETS, WAS UNSATISFACTORY TO WEST IN CONTACT GROUP BECAUSE OF ABSENCE OF WORDING ON DIRECT CONTACTS BETWEEN SCIENTISTS. WITH REGARD TO ENVIRONMENT, SOVIETS PROPOSED DELETION FROM NNA TEXT OF REREENCES TO ECE 33RD SESSION AND RESOLUTION 1 (XXXII). IRISH AMBASSADOR NOTED THAT NNA WORDING PREJUDGES ECE DECISION AND PROPOSED INSTEAD TEXT CONTAINED IN NATO CAUCUS DRAFT CONCLUDING DOCUMENT(BELGRADE 1216). SOVIET REP TERMED THIS TEXT "HOLLOW". CHAIRMAN, NOTING THAT PROSPECTS FOR AGREEMENT APPEARED DIM, SUGGESTED MOVING ON TO DISCUSSION OF TRANSPORT. THIS DISCUSSION WAS RAPIDLY EXHAUSTED. SOVIETS PROPOSED COMBINING NNA TEXT WITH SOVIET PROPOSAL FOR HIGH LEVEL TRANSPORT CONFERENCE, WHILE FRG REP HELD OUT LITTLE CHANCE FOR WESTERN ACCEPTANCE OF AUSTRIAN PROPOSAL.

6. FOLLOW UP- -- FINAL TWO PARAGRAPHS OF ENVISAGED FOLLOW-UP SECTION OF CONCLUDING DOCUMENT WERE MENTALLY REGISTERED AFTER DANISH REP STRESSED IT WOULD BE PREMATURE TO PUT THEM FORMALLY INTO NOTEBOOK AS CHAIRMAN'S STATEMENTS IN VIEW OF LACK OF PROGRESS IN CONTROVERSIAL FOLLOW-UP AREAS, NOTABLY MODALITIES AND PERIODICITY.

BEGIN TEXT

THE MEETING OF EXPERTS OF THE PARTICIPATING STATES CONVENED IN ACCORDANCE WITH THE PRESENT DOCUMENT, WILL, UNDER THE TERMS OF THEIR MANDATE, FORMULTE CONCLUSIONS AND RECOMMENDATIONS WHICH WILL BE SENT TO THE

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GOVERNMENTS OF THE STATES PARTICIPATING IN CSCE.

THE ABOVE MENTIONED METINGS WILL BE HELD IN CONFORMITY WITH THE PROVISIONS OF POINT 4 OF THE CHAPTER "FOLLOW-UP TO THE CONFERENCE" OF THE FINAL ACT. END TEXT

7. ROMANIAN REP AGREED TO DROP HIS PROPOSAL FOR SUBMISSION OF REPORTS OF EXPERTS GROUPS TO MADRID MEETING ON UNDERSTANDING THAT IDEA WOULD BE MENTIONED IN THAT PART OF FOLLOW-UP SECTION OF CONCLUDING DOCUMENT OUTLINING AGENDA OF MADRID MEETING.

8. SOVIET REP REITERATED FAMILIAR POSITIONS ON NATURE OF MADRID

PREPARATORY MEETING AND MODALITIES AND TIMING OF MAIN MEETING.
IN VAIN EFFORT TO ENCOURAGE SOVIET FLEXIBILITY, US REP ANNOUNCED
HE COULD AGREE TO PREPARATORY MEETING IN "LATE 1979" WITH
MAIN BEGINNING IN EARLY 1980. SOVIET REP DENIED CONSENSUS TO
ADOPT ENTIRE FIRST PARAGRAPH OF FOLLOW-UP SECTION DEALING WITH
CONTINUITY OF CSCE PROCESS (WITHOUT DATES), CLAIMING THAT
INCLUSION OF PHRASE "SUCCESSIVE MEETINGS AT APPROPRIATE INTERVALS"
WAS "UNJUSTIFIABLY EXCESSIVE". HE STRESSED THAT ONLY ACCEPTABLE
FORMULATION FOR HIS DEL WAS CONTAINED IN FIRST PARA OF SOVIET
NON-PAPER OF FEB 9.
GOLDBERG

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